

Message Text

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ACTION SS-25

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E.O. 11652: XGDS-1

TAGS: PARM

SUBJECT: HIGHLIGHT ROWNY/SHCHUKIN POST PLENARY CONVERSATION ON ARTICL

E XVI

(A-1366) (SALT TWO-1063)

REF: SALT TWO 1060

1. AT SHCHUKIN'S INITIATIVE HE SAID HE WOULD LIKE TO TALK
TO ROWNY ABOUT PARAGRAPH 3 OF ARTICLE XVI.

2. SHCHUKIN SAID THAT THE SOVEIT SIDE HAD INCLUDED THE PHRASE
"INCLUDING PROVISIONS ASSOCIATED WITH TESTING" BECAUSE OF THE
IMPORTANCE THE US SIDE ATTACHED TO TESTING. HE SAID THAT
SINCE HE AGREED WITH THE IMPORTANCE OF TESTING, THIS HAD BEEN A
PROPER MOVE. HE ASKED IF ROWNY WOULD GIVE HIM A PERSONAL
SPINION ON THE ACCEPTABILITY OF THATPORTION OF THEIR PROPOSED AGREED
STATEMENT WHCIH SPECIFIES THAT TELEMENTRY DURING TESTING ADN
TESTING OF PENETRATIONAIDS ARE NOT DELIBERTE CONCEALMENT MEASURES.
ROWNY REPLIED THAT THE PORTION DEALING WITH TESTING OF

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PENETRATION AIDS DID NOT PRESENT ANY PROBLEMS SINCE

PENETRATION AIDS ARE A RECOGNIZED REQUIREMENT BY BOTH SIDES.
ROWNY SAID THE ISSUE OF "CONCEALMENT" OF TELEMETRY
DURING TESTING WAS AN ISSUE OF A DIFFERENT NATURE.

3. SHCHUKIN SAID THEY HAD INTRODUCED THIS PHRASE BECAUSE OF
THEIR DESIRE THAT THE US NOT "INTERFERE" WITH THEIR METHODS
OF COMMUNICATING WITH MISSILES DURING TESTING. HE DIVIDED
"INTERFERENCE" INTO TWO CATEGORIES: ONE, COUNTER-MEASURES SUCH
AS JAMMING, -,\$ TWO, INTERFERENCE WITH INTERNAL MEANS OF
COMMUNICATION. HE AND ROWNY AGREED THAT THE FIRST TYPE, I.E.,
INTERFERENCE SUCH AS JAMMING, WAS NOT AN ISSUE HERE.
AFTER QUESTIONING SHCHUKIN AS TO WHAT HE MEANT BY
INTERFERENCE IN THE SECOND CATEGORY, HE SAID THAT THE SOVIET
SIDE DID NOT WANT THE US TELLING THEM HOW TO EMPLOY
TELEMETRY DURING TESTING. HE ADDED THAT HOW A SIDE CHOSE TO
COMMUNICATE WITH ITS OWN DEVICES DURING TESTING WAS AN INTERNAL
MATTER NOT TO BE INTERFERED WITH; IN OTHER WORDS, NOT
DICTATED TO OR CONTROLLED BY THE OTHER SIDE.

4. SHCHUKIN WENT ON TO EXPLAIN THAT TELEMETRY COULD BE SIMPLE
DATA TRANSMISSION, OR COULD INVOLVE ELECTROMAGNETIC TECHNIQUES USING
AMPLITUDE OR FREQUENCY MODULATION, ETC. ROWNY TOLD SHCHUKIN HE
COULD SEE NO OBJECTION TO A SIDE USING WHATEVER METHODS OF TELEMETRY
IT CHOSE, PROVIDED SUCH MEASURES HAD NOT BEEN ADOPTED
DELIBERATELY TO CONCEAL TESTING.

5. SHCHUKIN SAID THAT ROWNY'S EXPECTATION WOULD BE HARD TO
MEET. FOR EXAMPLE, SOME TYPES OF TELEMETRY COULD INVOLVE MORE
"NOISE" THAN OTHERS; THEY WOULD NOT WANT TO BE FORCED TO ABANDON
THAT METHOD SIMPLY BECAUSE WE FELT TOO MUCH "NOISE" WAS INVOLVED.
ROWNY SAID THE QUESTION WOULD REVOLVE AROUND WHETHER THE "NOISE"
WAS A SPIN-OFF FROM OTHER TECHNIQUES ADOPTED OR WHETHER IT WAS
SOMETHING ADDED DELIBERATELY TO CONCEAL INFORMATION DURING
TESTING.

6. SHCHUKIN SAID THAT ANY DELIBERATE CONCEALMENT MEASURES, INCLUDING
THOSE INVOLVING TESTING, COULD BE RAISED IN THE SCC. ROWNY
REPLIED THAT BY SPECIFICALLY EXCLUDING TELEMETRY AS A DELIBERATE
CONCEALMENT MEASURE THE SIDES WOULD BE PRECLUDED FROM RAISING IT IN
THE SCC.

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7 SHCHUKIN ASKED IF ROWNY PERSONALLY COULD ACCEPT THEIR
AGREED STATEMENT IF THE PHRASE CONTAINING TELEMETRY WERE EXCLUDED.
ROWNY SAID HE THOUGHT HE COULD. SHCHUKIN SAID IN THAT EVENT THEY
WOULD WANT TO MAKE IT A MATTER OF RECORD THAT A SIDE WOULD NOT
DICTATE OR CONTROL HOW THE OTHER SIDE USED TELEMETRY. ROWNY
RESPONDED THAT THAT DID NOT GO FAR ENOUGH BUT WOULD HAVE TO ADD THE
FURTHER NOTION THAT METHODS WHICH DELIBERATELY CONCEALED

TESTING INFORMATION WOULD BE PROHIBITED. SHCHUKIN SAID
HE WOULD GIVE THE MATTER SOME THOUGHT AND TALK IT OVER WITH
OTHER MEMBERS OF HIS DELEGATION. HE PROMISED TO RETURN TO THE SUBJECT
LATER. HE ASKED, AS AN AFTERTHOUGHT, IF WE WOULD
BE WILLING TO DROP THE THIRD SENTENCE OF PARAGRAPH 3 OF ARTICLE XVI
PROVIDED THE QUESTION OF TELEMETRY HAD BEEN SETTLED TO OUR
SATISFACTION. ROWNY SAID HE WOULD HAVE TO STUDY THE
MATTER. JOHNSON

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